



Zimbabwe Energy Regulatory Authority

CONTROLLED

DOCUMENT



STRATEGIC PLAN REVIEW REPORT 2022

SECTION A: Profile of the Agency (MDA)

i) Introduction

supply of energy. The ZERA mandate is to ensure efficient provision of energy that will stimulate growth by His Excellency, President Emmerson Dambudzo Mnangagwa. and sustainability, guided by the National Development Strategy (NDS 1) launched on 16 November 2020 Regulatory Authority Act [Chapter 13:23] of 2011 to, among other things, regulate, licence, promote sufficient The Zimbabwe Energy Regulatory Authority (ZERA) is a body corporate established in terms of the Energy

i) Background

to the Nation's vision of: "Towards a Prosperous and Empowered Upper Middle-Income Society by year the Government of Zimbabwe adopted as a management tool and ZERA has adopted these principles. by the Integrated Results-Based Management (IRBM) and Programme Based Budgeting approach that enterprise development. The ZERA strategy for 2021 - 2025 is aligned to the NDS1 and is underpinned for economic recovery and growth, and conferring new opportunities for wealth creation, innovation and The NDS 1 builds on the success of the TSP, particularly entrenching macroeconomic stability necessary Programme (TSP) and is the first 5-year Medium Term Plan aimed at realising the country's Vision 2030 The National Development Strategy 1: 2021-2025 (NDS1) is the successor to the Transitional Stabilization ZERA vision of being the "Regulator that promotes universal access to sustainable energy by 2030" is aligned

as listed in Tables 1 and 2 below "2022 Board Vision and Programmes Performance Expectations" its vision and expectations of ZERA in 2022, flowing from its observation on ZERA's 2021 performance targets, performance gaps and challenges in respect of the strategic year 2021. The Board highlighted The ZERA 2021 strategic plan implementation review process was guided by its performance against set

STRATEGIC PLAN REVIEW WORKSHOP (2021) BOARD 2022 VISION AND PROGRAMMES PERFORMANCE EXPECTATIONS

2022 VISION

ement	Procurement	19
Development or procurement of renewable energies using renewable energy actions.	Developme	19
Strive for improved efficiency and cost reflectivity with support of MOEPD.	Strive for in	18
Streamline non-performing IPPs by deregistering them.	Streamline	17
Develop Efficient use of Electricity Framework	Develop Eff	16
Increase Public Awareness of safe use of electricity to reduce electrical accidents	increase Pu	15
Plan activities with Covid 19 in mind as the disease has now become part of our lives	Plan activiti	14
Improve and sustain performance for the future and destroy the "Them and Us" mentality	Improve an	13
To provide venture capital in Renewable energy projects	To provide	12
ZERA to follow up approvals of volume-based licensing of petroleum sector	ZERA to foll	11
To employ more inspectors to increase compliance work	To employ i	10
To put more effort on R&D and continue working with research institutions and universities on R&D initiatives	To put more	9
To explore wind and gas energy opportunities in order to reduce greenhouse gas emissions in line with COP 26.	To explore v	∞
To mobilise finance and engagement to attract RE investment.	To mobilise	7
ZERA to be guided by the new Value system.	ZERA to be	6
To embrace change in order to explore new ways of executing work.	To embrace	5
To engage MOEPD forits continuous support which is critical for ZERA's delivery of its mandate.	To engage	4
To create a rejuvenated organisation that is outcome based through a change of mindset	To create a	ω
To provide for golden handshake budget.	To provide	2
To position ZERA as a strong regulator that commands respect from the Energy Supply industry.	To position	1

Table 2:BOARD PROGRAMMES PERFORMANCE EXPECTATIONS

	Director	benchmark	
Q1 202.	Acting Incentive Regulation	4 Review non-competitiveness of IPP tariffs, that is @9c in Zimbabwe compared to @3c worldwide	4
Q2 202.	CEO	Plan for technical regulation of the Rural Electrification Agency.	ယ
02 202	lechnical Services Director	2 Facilitate finalisation of the System Development Plan for Zimbabwe	2
23.703		load shedding status.	
Q1 202.	Technical Services Director	1 Finalise development of Phone App similar to South Africa's "EskomSePush" for notifying customers on	1
		Programme 2 – Incentive Regulation	Prog
January 20	Management	12 Come up with clear cut issues that require Board approval	12
		ZETDC non-reliable supplies	
January 20	Human Resources Manager	11 Propose low interest rate loans to staff for installation of solar PV systems in their homes in light of the	11
	Services		ļ
December :	Acting Director Management	-	10
December :	CEO		9
		c) Directors are accountable for overall functional performance	
		this workshop.	
		b) Implement structure on the first 2 levels. Board to appoint Acting high-level positions by the end of	
December.	Management	a)	8
December.	All employees	7 Do away with entropy - behaviour change in executing work	7
December.	Management	6 Implement Organisational Change Management Framework in line with developments in the Authority	6
January 20	Management	Motivate and implement part USD component salary payment as part of staff retention stra	5
		cards to be printed Strategic Intent on the back.	
Ongoin	All employees	4 Values TRITIA acronyms should be lived to shape the desired new organisational culture. Employee ID	4
January 20	Management	3 Focus more on Strategic Plan implementation from 2022 onwards	3
		b) Identify new value creating opportunities.	
		 a) Critique positively and negatively performance issues of the Authority 	
		participants.	
6-9 .12.2	All Participants		2
Immedia	Human Resources Manager	1 Enhance Covid 19 measures in view of recent cases identified at ZERA.	1
Delivery D	Responsibility	Programme 1 – Policy and Administration	Prog

Q1 202:	Communications Officer	9 Improve on CSR initiatives and increase ZERA's visibility in terms of its activities and footprint.	9
	Director		
Q1 202:	Acting Incentive Regulation	8 Prosecute in accordance with the Petroleum Act, wholesalers who are selling to retail operators.	∞
Q1 202:	Communications Officer	7 Finalise digital medium strategy to widen social media reach on the ZERA website.	7
Q1 202:	Communications Officer	6 Put up billboards as part of energy information dissemination.	6
Q1 202:	Consumer Services Manager	5 Educate the public on safe use of LP Gas in the rural areas.	Ç
Q1 202:	CEO/Board	4 Attend to the issue of non-performing licenced IPPs.	4
Q2 202:	Consumer Services Manager	3 Finalise efficient use of the Electricity Framework.	ω
Immedia	Consumer Services Manager	2 Intensify public awareness campaigns to reduce electrical accidents.	2
		c) Initiate once a week TV and/or Radio slots to advise the public on trending energy issues	
		b) Advise on cost of electricity outages	
		a) Advise consumers on the need to pay for electricity supply rendered	
	Communications Officer		
Immedia	Consumer Services Manager	1 More attention required to the advisory services aspect of the programme	Ь
		Programme 3 – Stakeholder Engagement and Advisory Services	Prog
December 2	Technical Services Director	8 Consider separating EE and RE issues in Strategic plan formulation.	∞
Q1 202:	CEO	7 Set a timeframe for Competitive Bidding of IPPs	7
Q4 202:	Engineer Petroleum Infrastructure	6 Fuel Management System rollout	6
		extra cost- Service Stations grading	
Q2 202;	Engineer Petroleum Infrastructure	5 Ensure fuel retailers provide customers extra services such as toilets and tyre maintenance services at no	G

The following amendments were made to the Strategic Plan: -

- The core values were rearranged to match the acronym TRITIA;
- Departmental what had been 3 departments in the past, namely Monitoring and Evaluation, Consumer Services and departments and 7 departments were created. Of major note is the renaming of the Economic 2020, ZERA had 9 departments. The new structure consolidated and renamed some of department was also added the Enterprise Risk Management, ICT and Quality Management Systems Resources Department. A new department, the Management Services Department, was created and Regulation Department to Incentive Regulation, of Finance and Adminstration to functions, hence creating a new department with 6 functions; Communication and Public Affairs departments were consolidated under this department. To this structures and functions were changed to match the new approved structure. In Corporate
- The situational analysis was reviewed and updated to include issues relating to climate change
- same was done for Stakeholder Analysis; ZERA needed to give its attention to the identified needs/problems of the particular clients. The Client Needs/Problem Analysis was redone to update on ZERA clients and the extent to which
- changes/additions were made to meet the emerging issues paying particular attention to ensure that real strategies rather than actions or routine work were incorporated; The meeting also considered the Strategies, Assumptions, Risks and Mitigations and some
- programme 1 where outputs had wrongly been listed as KPIs. In this review, only high level KPIs were Major changes were made to the Outcomes and Outputs Performance Frameworks in particular in from 15 to 2 high level KPIs. Programmes 2 and 3 had very minor amendments incorporated. The outcomes were hence reduced from 13 to 2 high level KPIs and outputs also reduced

iii) National Level Contribution:

- а National Vision: "Towards a Prosperous and Empowered Upper Middle-Income Society by 2030"
- b. National Priorities the Agency is contributing to:

	Description of National Priority Area
NPA 1	Transport, Infrastructure & Utilities

c. National Key Result Areas the Agency is contributing to:

Provision of improved infrastructure and services	NKRA
Description of National Key Result Area	

d. National Outcomes the Agency is contributing to:

Improved infrastructure and access to services	NOUC 1
Description of National Outcome	

iv) Sectoral Level Contribution:

Sector Name: Energy

a. Sectoral Key Results Areas

	Description of Sector Key Result Area
SKRA 1	Provision of improved infrastructure and services

b. Sectoral Outcomes

	Description of Sectoral Outcome Description
SOUC 1	Improved Service Delivery
SOUC 2	Improved Energy Supply Capacity
SOUC 3	Improved Access to Modern Energy Services
SOUC 4	Improved Energy Efficiency

MDA: Zimbabwe Energy Regulatory Authority (ZERA)

2. MDA Vote Number: N/A

3. MDA Vision Statement:

"Regulator that promotes universal access to sustainable energy by 2030".

4. MDA Mission Statement:

and transparent manner to achieve sustainable energy". "ZERA regulates the Zimbabwean energy market, cost effectively, through incentive regulation and in a fair

5. Core Values:



- Transparency Open, honest and straight forward regulation
- Responsiveness Turnaround time to deliver
- Integrity- Strong ethical and moral principles
- Team work Collaboration
- Innovation Creativity that adds value
- Accountability Reporting and answerable for all ZERA actions and decisions

Acronym; TRITIA

6. Terms of Reference:

ZERA derives its mandate from the following Primary and Secondary Acts: -

Enabling Act:

Energy Regulatory Authority Act, 2011 [Chapter 13:23];

5. Other Sources of Power (authority)
Electricity Act, 2002 [Chapter 13:19]; and
Petroleum Act, 2006 [Chapter 13:22].

7. Overall Functions:

Authority Act (Chapter 13:23), Part II, section 4 (1) and these are: -The functions of the Zimbabwe Energy Regulatory Authority (ZERA) are outlined in the Energy Regulatory

- a. To regulate the procurement, production, transportation, transmission, distribution, importation and exportation of energy derived from any energy source;
- To create, promote and preserve an efficient energy industry market for the provision of sufficient energy for domestic and industrial use;
- C To promote the procurement, production, transportation, transmission and distribution of energy in accordance with public demand and recognised international standards;
- ġ To promote coordination and integration in the importation, exportation and pooling of energy from any energy source in the SADC and COMESA region;
- O To exercise licensing and regulatory functions in respect of the energy industry;
- To ensure that prices charged by licensees are fair to consumers in the light of the need for prices to efficient operation; be sufficient to allow licensees to finance their activities and obtain reasonable earnings for their
- To maintain and promote effective competition within the energy industry.
- To promote and encourage the expansion of the energy industry and the advancement of technology relating thereto;

- To promote, identify and encourage the employment and development of sources of renewable energy;
- To represent Zimbabwe internationally in matters relating to the energy industry;
- To advise the Minister on all matters relating to the energy industry;
- To advise and educate consumers and licensees regarding the efficient use of energy;
- m. To ensure the maximisation of access to energy by consumers that is affordable and environmentally sustainable;
- i, To establish appropriate consumer rights and obligations regarding the provision of energy services;
- 0 other sector related codes and standards for the energy industry or any sector thereof; To establish or approve operating codes for safety, security, reliability, quality standards and any
- Ö To arbitrate and mediate disputes among and between licensees and consumers;
- Ģ energy projects before licensing; To assess, promote studies of and advise the Minister and licensees on the environmental impact of
- <u>.</u> To undertake such other things which it considers is necessary or convenient for the better carrying out of or giving effect to the functions of the Authority.

8. Departments in the MDA and their functions:

The Chief Executive Officer provides overall strategic leadership through the following departments: -

a. Technical Services Department

- Formulation of technical regulatory framework
- Development of new standards within the electricity and petroleum and gas sector
- Monitoring and enforcement of standards within the electricity and petroleum and gas sector
- Involvement in new energy resources development
- Promotion of renewable energy and energy efficiency technologies
- Promoting least cost expansion of the energy sector
- Research and Development
- Stakeholder advisory services

b. Incentive Regulation Department

- Regulatory design-regulatory governance and incentives
- Energy sector licensing
- Enforcement and compliance
- Market structure advisory and economic research
- Performance-based energy pricing
- Statistics, GIS and data management and National Fuel supply/ demand balance
- Stakeholder Advisory Services

c. Corporate Secretariat Department

- Secretarial services to the Board
- Corporate Governance
- Legal compliance and enforcement
- Records and Knowledge Management
- Stakeholder Advisory Services

d. Corporate Resources Department

- Financial Management
- Financial resourcing-(Institutional capacitation)
- Facilitate investment, particularly private sector investment
- Internal Control Systems
- Accounting and Financial reporting
- Policy and Administration
- Human Capital Management (Institutional Capacitation)
- Statutory Compliance

e. Management Services Department

- Monitoring and evaluating the formulation and implementation of the Authority's Strategic Plan
- Information Communication Technology (ICT)
- Risk Management
- Quality Management System (QMS)
- Internal and External Communications Systems
- Brand Image Building Corporate Social Responsibility
- Stakeholder Engagement and Advisory Services

Internal Audit Department

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- internal control processes Independent and objective assurance on the effectiveness of governance, risk management and
- Consulting services to the organisation for continuous development.
- External Audit Liaison

g. Procurement Management Unit

- Procurement of goods and services to best advantage
- Disposal of assets
- Advisory services
- Statutory Compliance
- Supplier relationship management

બ State Enterprises and Parastatals, Statutory Bodies and Grant Aided Institutions under the MDA and their functions

N/A

10. MDA KRAS

- Policy and Administration
- **Energy Regulation**
- Stakeholder Engagement & Advisory Services

11. Environmental Scan

this analysis are as follows: and SWOT (Strengths, Weaknesses, Opportunities, Threats) analysis of the organization was carried out strategic manner. A PESTELG (Political, Economic, Social, Technology, Environment, Legal, Governance) the external environment will ensure that the Authority crafts its action plan in a well thought out, environment that ZERA is operating in, an environmental scan was conducted. A clear understanding of to get a clearer picture of the current reality vis-à-vis the Authority's desired future position. Details of In order to have an understanding of the Volatile, Uncertainty, Complexity and Ambiguity (VUCA)

11a. PESTLEG Analysis

situation, social factors, technological issues, legal, environmental and governance issues. The factors below summarise some of the key factors that impact ZERA's operations: -In coming up with the Strategic Plan, ZERA undertook a scan of the political environment, the economic

ISSITE	DESCRIPTION	IMPACT ON ZERA
POLITICAL	Sanctions	 Reduced participation of international investors in the energy sector
	Policy inconsistency	 Regulatory uncertainty Weakens stakeholder confidence in the regulator
	Perceieved Country Risk	^
		Increased investment costs
ECONOMIC	Low disposable incomes	 Challenges in payment collections
		Resistance to cost reflective tariffs and prices
		 Skills flight Lack of/reduced number of local investors
	Non cost- reflective	 Failure to collect adequate operational finances
	electricity tariffs	Failure to attract investment
	High inflation	Erosion of buying/purchasing power
		 High procurement costs Frequent tariff reviews
	High intrest rates	 High cost of borrowing IPP funding unavailable
	Differential exchange rate	 High prices of goods and services High cost of production

ISSUE	Non-convertability of currency Inefficient petroleum tariff structure Increased consumer activism	· · · · · · · · · · · · · · · · · · ·	 IMPACT ON ZERA Unattractive real electricity tariffs Low investment Dual pricing Cost of doing business very high Improved enforcement of consumer rights
SOCIAL	Increased consumer activism High unemployment rate and poverty levels Highly dispersed rural population Highly educated population	• • • • • •	Improved enforcement of consumer rights Increased illegal activities and compromised safety issues resulting in increased surveillance role of ZERA Low access to alternative sources of energy High cost of service reticulation Limits increased access Better performance Huge labour market
	Absence of energy saving culture COVID-19		Wastage of energy Reduction of revenue in the economy thereby negatively affecting the sector
	COVID-19		Reduction of revenue affecting the sector Loss of staff members Low productivity
TECHNOLOGY	Emerging technology Low Research and Development in the energy sector		Deployment of cleaner energy sources such as anhydrous ethanol Challenges in ensuring proper installation, use and maintenance of renewable energy sources Lagging behind in technological advancement Inadequate advice to stakeholders

ISSUE	DESCRIPTION	MI	IMPACT ON ZERA
LEGAL	Inadequate	legal •	Litigation
	framework		Continued malpractice
	Ineffective/selective	legal •	High rate of non-compliance
	penalties		
	Fragmented Statutes		
ENVIRONMENT	Poor waste management	ent •	Increased greenhouse gases
			Lack of utilization of waste resources
	Deforestation		Pressure to promote cleaner renewable energy sources
	Climate Change		Requirements for climate change mitigations and adaptation
GOVERNANCE	Board constitution		Reduced risk of litigations
	Statutory compliance	•	Reduced penalties

11b. SWOT Analysis

STRENCTHS	WEAKNESSES
Good corporate image	 Under-utilization and limited integration of existing
• Dedicated, young and energetic team	information management systems, including SAP
• Established internal business processes and	 Inadequate tools of trade such as vehicles for
procedures e.g. ISO 9001 Certification	inspections
	 Lack of a skilled workforce Limited presence countrywide
	Uncompetitive Remuneration framework
	 Inadequate project appraisal leading to low offtake of IPPs
OPPORTUNITIES	THREATS
 Availability of natural resources such as water, 	Uninformed stakeholders
sunlight, gas, wind, coal, biomass, etc	High rising fuel prices
 Increased investment in renewable energy 	Unstable macro economic fundamentals
(Green Fund)	Withdrawal of funding on fossil fuels eg coal
Engagement and re-engagement drive with other	Regional Political Instability
countries by the government	Vandalism of Infrastructure
Collaboration with International & Regional	 Covid 19 pandemic & natural disasters
Regulatory Associations	 Perceived high tariffs by consumers
E-mobility	 Perceived country risk
• Infrastructural development in water(Gwai-	 Increased cyber-crime and cyber attacks
Shangani dam) thereby giving opportunities for	Risk of litigation
mini hydro systems	Poor revenue collection
 Government incentives to promote the energy 	 Unavailability of sovereign guarantees to give
industry	assurance to investors for private sector projects
 Modern and sustainable energy access 	
preferences	
 Technological advancements (lithium, uranium) 	

Situational Analysis

developments: ZERA's operating environment may be affected by the following global and regional energy trends and

- New developments in the exploration of oil and gas in the Muzarabani basin, with exploration wells to be further developments on coal bed methane in the western part of the country. sunk in 2022-23, may call for increased capacitation of the Authority in this field while also monitoring
- Continued fall in the global price of renewable energy products, in particular solar pv panels, will see increasing penetration of renewable technologies, necessitating greater oversight on the technologies
- The discontinued financing of new coal fired power plants by China and the world will present extra challenges to the country's future energy mix and will call for new innovative approaches in capacity planning. Natural gas will play an increasing role in future generation plans
- The energy supply situation in the country will remain tight, given the deficit within the region and the strong growth in mining, agriculture and domestic consumption
- Zimbabwe continues to work towards ensuring that it plays its part in emissions reduction with the latest target being a 40% per capita emissions reduction across all sectors of the economy by 2030

12. MDA Programmes and Outcomes

		ω														12							1.	Kei	Prog
	Engagement & Advisory Services	Stakeholder													Regulation	Energy						Administration	Policy and		Programme Name
	stakeholder satisfaction	Improved	Increased energy efficiency	innovations	and technological	renewable energy	of modern	Improved uptake		energy prices	reflectivity of	Enhanced cost		compliance,	regulatory	Increased					capacity	institutional	Improved	Outcome/s	Programme
		30%														50%							20%		Weight
Incentive Regulation &	Services, Technical Services.	Management							TOTAL STREET		Secretariate	Corporate	Regulation,	Incentive	Srvices,	Technical	Audit,	Internal	Corporate	services, FMO	Management	Resources,	Corporate	рерагимени	Responsible
Commerce, Media, CPC, (NACORA), CZI,	Associations, Ministry Of Industry &	CCZ, Residents			MIAZ, REAZ	of Transport,	CCZ, NSSA, Min	and Commerce,	Min of Industry	SAZ,CAAZ, CTC,	Local Authorities,	EMA, RPA	RBZ, ZRP, NPA,	MoFED, ZIMRA,	MoECTHI	AG, MoEPD,			Morses, NPA	OPC, OAG,	ZRP, AG, ZIMRA,	MoFED, SAZ	MoEPD, PRAZ	Other Farthers	Contributing MDAs/
Consultation Advisory	Education & Awareness Publicity	Consumer	Cooperation	Approval	projects,	Siting of energy	impact assessment,	Environmental	Prosecution	Law enforcement,	products,	imported energy	verification of	Border control,	Policy direction,	Legislative drafting,					Approval	Cooperation,	Advisory, Oversight,		Type of Contribution
		1,2,3,4														2, 3,4							1	Ref.	Sector
		1														1							1	e Ref	National
		7														7							7	2001	SDG

							(D	Corporate
Licensees.	Parliament &	LPGSAZ,	MOMC, IPGZ,	Farmer's Unions,	PROBAZ,	IPAZ, MIAZ,	COMZ, REAZ,	ZNCC, CRAZ,
							complaints	Resolution of public

Key

IRD – Incentive Regulation Department
CRD – Corporate Resources Department
MSD - Management Services Department
TSD – Technical Services Department
CS – Corporate Secretariat Department
CS – Corporate Secretariat Department
PMU- Procurement Management Unit
QA – Quality Assurance
IA – Internal Audit

MoEPD – Ministry of Energy and Power Development
SAZ – Standards Association of Zimbabwe
CCZ – Consumer Council of Zimbabwe
ZIMRA – Zimbabwe Revenue Authority
PRAZ – Procurement Regulatory Authority of Zimbabwe
ERP – Zimbabwe Republic Police
EMA – Environmental Management Agency
NPA – National Prosecution Agency
MoFED – Ministry of Finance and Economic
Development
ZNCC – Zimbabwe National Chamber of Commerce

NACORA - National Consumer Rights Association
CZI - Confederation of Zimbabwe Industries
COMZ - Chamber Of Mines Zimbabwe
REAZ - Renewable Energy Association Of Zimbabwe
IPAZ - Indigenous Petroleum Association Of Zimbabwe
MIAZ - Motor Industry Association Of Zimbabwe
PROBAZ - Professional Business Association Of Zimbabwe
PROBAZ - Professional Business Association Of Zimbabwe
MOMC - Major Oil Marketing Companies
IPGZ - Indigenous Petroleum Group Of Zimbabwe
LPGSAZ - Liquid Petroleum Gas Safety Association of Zimbabwe
LPGSAZ - Liquid Petroleum Gas Safety Association of Zimbabwe
RPA - Radition Protection Authority

13. Policies Applicable for the MDA:

	External Policy	Programme Ref	Internal Policy	Programme Ref
-	Constitution of Zimbabwe	1-3	Accounting Procedure Manual: 2017	1
2	National Development Strategy 1	1-3	Audit Recommendation Implementation	1
	(NDS)		Framework: 2018	
ω	MOEPD Strategic Plan (2021-2025)	1-3	Board Charter: 2019	1
4.	National Energy Policy	1-3	Brand Manual: 2018	ω
'n	COMESA Model Energy Policy	2 & 3	Client & Stakeholder Service Charter: 2019	ယ
	Framework 2008			
6	Environmental Protection Policy	2	Code of Ethics and Business Conduct for	
			members of the Board: 2019	
7.	Guidelines on Regional Cross Border	2	Code of Ethics and Business Practice	₽
	Trading		manual (for employees): 2018	
œ	National Monitoring and Evaluation	1-3	Corporate Communications Policy: 2018	1 & 3
	Policy			
9.	SADC Protocols on Energy	1-3	Corporate Social Responsibility: 2018	1 & 3
10.	Southern African Power Pool 1995 (SAPP) MOU	2 & 3	Internal Quality Policy 2018	}#
11.	Sustainable Development Goals	1-3	Employment Code of Conduct: 2017	<u> </u>
12.	Public Procurement and Disposal of	1	Human Resources Policy Manual: 2018	Н
	Public Assets (General) Regulations,			
	2018 SI 5 of 2018;			•
13.	Public Finance Management Act	1	ICT Policy: 2018	,
	[Chapter 22:19] 11 of 2009;			
14.	Public Procurement and Disposal of	<u>,</u>	Internal Audit Charter: 2018	L
	Public Assets Act (Chapter 22:23);			

		Ref		Ref
15.	Public Entities and Corporate	1	Management of Research Framework: 2016	2 & 3
	Governance Act			
16.	Public Entities Corporate Governance	1	Monitoring & Evaluation Framework: 2018	1
	Regulations, 2018 SI 168 of 2018;			
17.	Labour Act (Chapter 28:01)	1	Quality Policy Manual: 2018	1
18.	Renewable Energy Policy	1-3	Risk Management Policy: 2018	1
19.	Biofuels Policy	1-3	Stakeholder Engagement Framework: 2021	ω
20.	Gender Policy	} -\	Stakeholder Service Charter: 2021	ω
21.	HIV Policy		Tariff Code: 2018	2 & 3
22.	Statutory Instrument 200 of 2020.	1-3	ZERA Strategic Plan 2021-2023	1-3
	[CAP. 15:17] Public Health (COVID-19			
	Prevention, Containment and			
	Treatment)			
	(National Lockdown) (Consolidation			
	and Amendment) Order, 2020			
23	Climate Change Policy		Board Charter:2021	1
			Board Committee Terms of Reference: 2021	1
			Client Stakeholder Satisfaction Code: 2021	

14 CLIENT NEEDS/PROBLEMS ANALYSIS

Direct Clients	Needs/Problems(Challenges)	Extent
Licensees	Needs	
a. Electricity	 Reasonable rate of return on investment Fairness with dispute resolutions 	2. Critical
	3. Security of investment	3. Critical
	4. Forex availability	
	5. Regular review of codes	
	6. Effective and Efficient licencing	
	7. Sovereign Guarantees	
	Problems 1. Off-taker credibility	1. Critical
	2. Shortage of forex	2. Critical
	3. Accidents in the Industry	3. Moderate
	Causes	
	 Low tariff in local currency currency convertibility Lack of awareness, old infrastructure, skills 	
	deficiency	

		IPP/Investors
 Low domestic savings/ high bank charges and low interest rates Monetary Policy inconsistencies Lack of liquidity of the off-taker and customers paying in rtgs Poor debt management by off-taker Inadequate capacity and manpower development Policy inconsistency Corruption 	 Problems No equity from local partners Weak local financial markets Restricted access to foreign currency to pay financing and other obligations. Late payment of invoices by ZETDC in local currency. Off-taker is considered non-credible Unavailability of IPP policy Perceived country risk/failure to service loans. 	Needs. 1. Engagements and transparency 2. Ease of doing business/policy framework 3. Return on investment (ROI) 4. Repatriation of dividends 5. Repayment of loans 6. Institutional Guarantees/De-risking 7. Accurate Information and data 8. Standadised PPAs
	 High High High Moderate High High High High High High High High 	 Critical

Direct Clients	Needs/Problems(Challenges)	Extent
b. LPG Operators	Needs 1. Availability of forex	1. Moderate
	2. Piped gas/mobile gas regulations 3. Cylinder safety- regulate LPG equipment	2. Moderate 3. High
		-
	5. Coordination of the establishment of investment in a pool of cylinders by suppliers	5. Moderate
	as a requirement for licensing	
	6. Reasonable return on investment	6. High
	Problems	
	2. Poor quality products entering the country	2. Moderate
		3. Moderate
	4. Competition from unlicensed dealers	4. Moderate
		5. Moderate
	Causes	
	1. Monetary Policy inconsistences	
	2. Porous borders	
	3. Uncoordinated requirements by regulatory	
	1 Work enforcement measures	
c. Petroleum (liquid		
		1. High 2. High
	2. Cost reflective and Equitable recently	
		5. Moderate
	6. Timely and correct information on pen ordin sector	

Direct Clients	Needs/Problems(Challenges) 7. Light -handed licensing requirements for SMEs	Extent 7. High
	8. Review of levies and duties on fuels 9. Modern loading ports 10.Transparency and engagement 11.Responsiveness on the part of the regulator 12.Ease of doing business e.g. one stop shop licencing and long terms licenses	8. Moderate 9. Moderate 10.High 11.High 12.Low
	Problems 1. Lack of protection from unlicensed dealers 2. Lack of revision of the blending principles 3. Over-regulation of the sector 4. Low profit margins for dealers/retailers	 Moderate Low Moderate Moderate Moderate
	 Causes Weak enforcement measures Lack of review of blending policy direction Uncoordinated regulatory bodies Lack of timely review of cost build up by the regulator 	
Government	Needs 1. Professional advice 2. Timely information 3. Effective delivery of mandate	1. High 2. High 3. High
	Problems 1. Ineffective delivery of mandate	1. High
	Cause 1. Lack of enabling tools and manpower	

Miners Industry 1. Sustainable and clean energy 1. Moderate 2. Moderate 2. Energy information 2. Energy information 3. Sale energy supply 3. High 5. Transparency and engagement 5. Transparency and engagement 6. Mediation between consumers and licensees 6. High 5. High 5. High 6. Mediation between consumers and licensees 6. High 6. Mediation between consumers and licensees 7. Moderate 7. Modera	Direct Clients	Needs/Problems(Challenges)	Extent
1. Sustainable and clean energy 2. Energy information 3. Safe energy supply 4. Responsiveness 5. Transparency and engagement 6. Mediation between consumers and licensees 7. Predictable and affordable tariffs 8. Tighter penalties for poor power quality 9. Opening up of energy distribution industry 10. Import duties and tax rebates for renewable energy equipment 11. Regulation of renewable energy equipment 12. Speed implementation of the feed in tariff. 13. National energy demand master plan 14. Enforcement of energy service providers stakeholder service charter 15. Review of net metering regulations 16. Promote off-grid development 17. Awareness programs on alternative sources of fuel 18. Promotion of smart meters 19. Consumer education and awareness 19. Consumer education and awareness 19. Lov 2. Unpredictable fuel prices 3. Mo 4. Lack of uptake of net-metering 4. Lov 4. Lov 4. Lov 4. Lov 6. Hig 6.	Consumers	Needs	
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Direct Clients	Causes 1. Low generation capacity and obsolete power	Extent
	generation plants 2. Macro forces eg duties and levies 3. Absence of a list of RE equipment that qualifies	
	4. Absence of service charters from energy service	
	5. Lack of awareness campaigns on the part of	
	6. Unclear service promises from energy suppliers 7. Lack of clear framework on import duties on RE.	
	equipment	
	8. Lack of awareness on net metering and feed in tariff opportunities	
Employees	Needs	
	1. Competitive remuneration, rewards and	1. High
	recognition 2. Remittance of monthly contributions to Unions	
		3. High
	4. Fair labour practices for employees	4. High
	7. Occupational health and safety/wellness	ModerateHigh
	10. Availability of funds	_

Direct Clients	Needs/Problems(Challenges)	Extent
	Problems	
	1. Inadequate budget provision	1. Moderate
	2. Lack of timeous review of remuneration	2. Moderate
	frameworks	
	3. Lack of promotion opportunities	3. Moderate
	Causes	
	1. Failure to collect levies and fees on time	
	2. Bureaucracy	
	3. Inflexible organogram	

15 STAKEHOLDERS ANALYSIS

Covernment (Central)	1 Affective regulation of the energy sector	• Цісь
Government (Central)	 Effective regulation of the energy sector Advice with respect to all energy issues 	High
		High
		• High
	5. System Development Plan	Moderate
	Expectations 1. Efficient service delivery	Li Ch
		• High
	 Good corporate governance Timeous dissemination of information 	HighHigh
EMA	Demand 1. Compliance to environmental regulation in the energy licencing	
	process	 High
	Expectations	
	1. Cooperation	High
ZRP	Demand	7 T.: _1_
	2. Adequate information	High
	Expectations	4
	2. Education and awareness	Moderate

1. Cooperation 2. Education 3	tpectations Cooperation and support Education and awareness	• •	High Moderate
	and awareness	•	Moderate
SAZ Demand			No. do no to
1. Technical expertise 2. Enforcement of sta	Technical expertise Enforcement of standards	• •	Moderate High
	נ	•	Moderate
4. Cooperation	n	•	High
Expectations			
1. Information	ז	•	High
2. Cooperation	n	•	High
NPA / Courts Demand 1. Adequate in	Demand 1. Adequate information for prosecution	•	High
2. Adherence	Adherence to timelines	•	High
Expectations 1. Submission	pectations Submission of detailed documentation for prosecution	•	High
	Expert evidence/ witnesses in court	•	High
3. Sound lega	Sound legal framework	•	high
AG Demand		+	
2. Adequate i	nt of draft regulations and SI	•	High
	mand Development of draft regulations and SI Adequate information to inform development of regulations	• •	High High

ZIMRA	Demand 1. Payment of statutory obligations 2. Exchange of information for data validation 3. Quick processing at borders Expectations	
	Expectations 1. Cooperation 2. Regulatory requirements 3. Professionalism	
Media	Demand 1. Information 2. Timely responses	
	Expectations 1. Information 2. Engagement 3. Updates 4. Responsiveness	
Parliament	Demand 1. Information 2. Compliance 3. Service Delivery 4. Accountability	
	1. Information 2. Engagement 3. Responsiveness 4. Transparency	

Competition and Tariff Commission		NSSA		Research Institutions
1. Fairness 2. Information Expectation 1. Cooperation 2. Tariff consultations 3. Removal of monopolies 4. Equal opportunities	1. Good occupational safety and health standards 2. Proper handling of employee retrenchment / retirement benefits in accordance to the Labour Act. 3. Collaboration	 Demand 1. Compliance to NSSA Act and Workman's Compensation Insurance Fund Acts 2. Remittance of monthly contributions from workers. 	1. Research Funding/support on R&D 2. Priority Areas for Energy Research 3. Information 4. Guidance 5. Access to information 6. Collaboration	Demand 1. Information 2. Policy direction and support on R&D
• High • High • High • High	HighHighHigh	• High	High High High High High High	HighHigh

PRAZ	Demand 1. Adhere to procurement guidelines and regulations 2. Procurement plans	HighHigh
	Expectations 1. Compliance 2. Information updates 3. Regular procurement updates	HighHigh
ZIDA	Demand 1. Cooporation on investments	• High
	Expectations 1. Investor information	• High
Radiation Protection Authority of Zimbabwe	Demand 1. Compliance with statutes (standards, regulations, directives)	• High
	Expectations 1. Information 2. Collaboration	• High

16. STRATEGIES, ASSUMPTIONS, RISKS AND MITIGATIONS

Strategies: Game plan to achieve the targets

Assumptions: Positive factors that can assist in the achievement of the targets

Risks: Factors which militate against the achievement of results

Mitigation: Interventions to reduce the gravity or intensity of the damage

Deriod	Strategies	Assumptions	Risks	Mitigations
Program	Programme 1: Policy and Administration	inistration		
Outcom	Outcome 1: Improved organizational capacity	tional capacity		
Budget	Talent nurturing	Board support	 Failure to identify correct 	Comprehensive talent
Year -		Adequate resources	manpower needs	management analysis,
2022		 Strategy supportive structure 	 Failure to attract and 	 Competitive conditions of
			retain right skills	service,
			 Resource constraints 	 Expansion of revenue base
	Implementation of new	 Skills availability 	 Failing to attract talent 	Remuneration framework
	structure	 Adequate resources 	 Shortage of skills 	
			 Inadequate resources 	
	Implement Change	 Operational Efficiency. 	 Unsustainable wage-bill. 	Improving revenue streams
	Management Plan	 Improved service delivery. 	 Financial Inability. 	
		 Achievement of Regulatory Mandate. 	• Failure to attract skills.	
	Staff Attraction and	Employees will stay, be engaged	Inability to meet goals.	 Remuneration Framework
	Retention	and be productive.		 Benchmark salaries to local
				and regional regulators
				 Pay part salaries in foreign
				currency
				 Lobby for review of current
				staff to income ratio model
				from 30/70 to 50/50.
	Embracing technology	Budget/financial resources	System failure	 Capacity building
		 Skills availability 	Cyber attack	 Investment in IT Security
		 Ability to adapt to changes 	 Lack of funds. 	and education.
		III (CCIIIIOIOS)		

						Period
Effective occupational Safety and Health	Effective Risk Management	Administrative support Acquisition of office space (Masvingo, Athanasia court) Business continuity plan	Asset management	Effective financial management	Culture Audit and Culture Enhancement	Strategies
Manageme Commitme stakeholders	Adec ma Avaii Avaii Ser Adec	Organi Ava Ava Enabli	• Ava	 Paym levies Coope depar costs 		Pou
Management support Commitment from internal keholders	Adequate and skilled manpower Availability of resources Availability of assurance service Adequate procedures and policies	Organisational support Availability of resources Availability of office space Enabling resources	Availability of resources Departmental support	Payment of licence fees and levies by licensees Cooperation from user departments in containing costs	Acceptable organizational culture. Shared vision.	Assumptions Power and data
 Inadequate OHS skills in management and staff Inadequate OSH knowledge 	 Inadequate management commitment Inadequate cooperation from staff Inadequate risk management controls 	Lack of departmental support High rental costs Resistance Unplanned disturbances	High interest rates Inadequate resources	 Sub-economic tariffs and fees Procurement of goods and services that were not budgeted for 	Poor teamwork, low productivity, low brand reputation. Low alignment to company values.	Risks
 Establish OSH responsibilities Embed OSH into performance management Training and development 	 Embed risk management into performance management Clear roles and responsibilities Training and development, awareness campaign Budget for risk management Alignment to strategy 	Adequate deployment of resources • Proper implementation of change management policy BCP in place	departments to operate within the approved budget • Adequate insurance of assets • Installation of tracking devices	 Approved revenue model which responds to positively to changes in market forces Broaden revenue streams Engagement with user 	Continuous Culture audit and enhancement.	Mitigations

								Period
Develop and Implement Annual Disposal Plan	Develop and implement robust Annual Procurement plan	Systems Implement a Board Exchange Programmee	Manage Records and Knowledge Management	Conduct Board Meetings	Improve compliance with the Public Entities Corporate Governance Act (PECOGA)	Review and implement the Legal Compliance Register		Strategies
Availabilty of obsolute and redundant Assets	 Cooperation from all Departments Availability of funding Procurement licence renewed 	 resources Availability of relevant space and infrastructure Avalaibility of resources Cooperation by other regulators 	 Availability of records and Knowledge Management 	 Availability of an approved Board Calendar. Availability of members to attend meetings. 	Awareness of PECOGA	 Availability of updated compliance framework Cooperation by stakeholders 	 Availability of assurance service Adequate procedures and policies and framework 	Assumptions
Unavailability of bidders with adequate resources	 Inability to meet projects timelines Price Variations 	 Insufficient staff Competing schedules Travel restrictions 	Non cooperation by relevant stakeholders	Delayed submission of Board reports	Risk of litigation, prosecution or penalties due to non-compliance.	Delayed implementation of recommendations	 Lack of resources to manage safety 	Risks
Effective and competitiveEvaluation Criteria	 Effective project planning and management with User Departments Budgeting in United States Dollars to cater for price increases and variations 	 Recruit additional stair Board Calendar Online engagements 	_	Engage Management	Conduct regular stakeholder awareness programs	Continuous engagement with stakeholders	OSH Awareness campaignsBudget for OSH training	Mitigations

Period	Strategies	Assumptions	Risks	Mitigations
	Acquire, install and maintain latest and	Availability of fundsAvailability of technical	Resistance to changeCyber attacks	 Involve end users in the lifecycle of the systems
	relevant systems.	competence		 Security awareness Enhancement of system
	Conduct process-based risk assessment.	Internal Auditors are experienced and have a good understanding of the operating environment	Undocumented and unclear processes	Performing walkthroughs with process owners to understand their processes
	Increase training on energy sector	Availability of funds for training and familiarisation tours	Lack of time to attend trainings and familiarisation tours	Adequate staffing to reduce pressure of work
	Improve resolution of audit findings	Attitude of auditees	Lack of awareness	Continued engagement of auditees
	Implement M & E framework	Effective leadership team, management and employee commitment and cooperation	Failure of organization to make quick strategic responses to changes in the micro-economic environment.	Timeous organisational response strategies to match pace of changes in the macroeconomic environment
	Create effective strategy implementation action plan and systems.	Well defined objectives, outputs and indicators	Increased COVID 19 negative impact on strategy implementation	Effective online working mechanisms to combat impact of Covid 19 or other pandemic
	Conduct Programmes project implementation field visits	 Adequate tools of trade Availability of adequate and skilled manpower to conduct the field visits 	 Delayed recruitment of skilled staff approved in the new structure Lack of resources (vehicle for visits) 	 Provision of resources Training and development Recruitment of trained M&E personnel
	Targeted training in PBB	 Need for extra training Availability of financial and human capital training resources 	Lack of positive attitudes towards PBB system	Continual engagement on the merits of PBBProvision of resources
	PSC brief to Management	Need for management coaching on the importance of	 Failure to comply with submission requirements 	Continued engagement with Management and PSC

				3-5 Years	Period
Conduct Board Meetings	Improve compliance with the Public Entities Corporate Governance Act (PECOGA)	relevant systems. • Enhance and mature the organization's systems Implement the Legal Compliance Register	 Acquire, install and 		Strategies
Availability of an approved Board Calendar.	Awareness of PECOGA	of updat framewon by stak	Availability of technical		Assumptions
Delayed submission of Board reports	Risk of litigation, prosecution or penalties due to non-compliance.	 Unavailability of stakeholders. Delayed implementation of recommendations 	Resistance to change		Risks
Engage Management	Conduct regular stakeholder awareness programs	 Continuous engagement with stakeholders Continuous engagement with stakeholders 	the lifecycle of the systems in	• Effective online working mechanisms to combat impact of Covid 19 or other pandemic • Availability of adequate M&E human and material resources • Timeous organisational response strategies to match pace of changes in the macroeconomic environment	Mitigations

Frame	Progra	Conti	Imple		Systems	Know	Mana			Period
Framework agreements	Programmee Programmee	Continuous	Implement a Board		ms	Knowledge Management	Manage Records and			Strategies
Ability to take aboad number of suppliers	regulators	 Cooperation by other 	 Avalaibility of resources 	and infrastructure	resources	Knowledge Management	 Availability of records and 	attend meetings.	 Availability of members to 	Assumptions
Failure to obtain training from PRAZ			Competing schedules		 Insufficient staff 	relevant stakeholders	 Non cooperation by 			Risks
Engage PRAZ to provide training	engagements/trainings	• Online	Board Calendar		 Recruit additional staff 	stakeholders	 Continuous engagement with 			Mitigations

						Budget Year - 2022	Programme 2: Outcome 2: In	Period
Carry out intensive safety awareness campaigns (especially electricity rural /farm areas)	numbering system Enforce regulations, codes and standards	Implement petroleum licensing portal	Link SAP and GIS	License petroleum sector operators	Review existing regulations, codes and standards for effectiveness		me 2: Energy Regulation 2: Increased regulatory compliance	Strategies
Availability of resources	 stakeholders Limited impact of Covid pandemic Adequate resources Adequate regulations, codes and standards Cooperation by Government Agencies 	The ZERA system is not vulnerable There is buy-in from	Systems compatibility	Licensing frameworks are robust		Capacity to develop regulations, codes and standards	compliance	Assumptions
Message effectiveness Reach	quickly cover all the areas Insufficient Regulatory framework Insufficient funds Interferance by stakeholders	Low IT uptake by operators Not enough manpower to	Licence conditions might prohibit the interfacing of the two platforms.	Increases unlicensed LPG operators		Inappropriate standardsLack of cooperation from stakeholders		Risks
Stakeholder engagement Cooperation with other agencies	 Develop/Review frameworks, regulations, codes and standards Stakeholders engagement Training 	Finalise and implement system strength tests Awareness programs	A very close analysis will be done of the SAP agreement	Implement a multi-pronged approach to compliance with other stakeholders		Stakeholder consultationsAwareness campaignsTraining		Mitigations

Period	Strategies Formulate Rural Electrification evaluation monitoring framework	Assumptions Legal framework	Risks Lack of cooperation
	Implement pilot LPG cylinder exchange program	Cylinder exchange framework developed	 Lack of branded cylinders by LPG suppliers Resistance by LPG consumers
	Lobby Govt for reduction of duties and VAT on LPG and LPG appliances	Acceptance by Govt of LPG as a basic fuel for ordinary households	Fear of loss of revenue by Govt
	National rollout grading and labelling of service stations	Promulgation of Petroleum Licensing Regulations	Lack of cooperation from licensees
3-5 Years	Establish gas stations	Increased usage of gas	 Lack of buy-in Resistance by existing gas retailers Insufficient standards Lack of funding Gas Supply shortages
	Established piped gas reticulation	New residential developments and building by-laws	 Lack of buy-in Resistance by existing gas retailers Insufficient standards Lack of funding Gas Supply shortages
	Facilitate establishment of service stations in remote rural areas Accreditation of independent petroleum industry workmen and contractors	Approval and establishment of Energy Fund by Govt in 2022. Gazetting of registration framework by NAMACO	Poor viability due to low utilization in remote areas Non availability of experienced and qualified engineers and technicians

	3-5 Years			2022	Budget Year	Programn Outcome								
Develop a framework for Multi Year Tariff Determination (MYTD)	Review electricity tariffs	Power purchase agreements reviews	RPI-X Review of petroleum prices	Continuous review of electricity tariffs – indexation formula review Develop an framework for		Programme 2: Energy Regulation Outcome 3: Enhanced cost reflectivity of energy prices					Enforce regulations, codes and standards	and standards	and standards Review regulations, codes	Develop regulations, codes
Stable macro-economic environment	Adequate inputs/data from operators	Licensees submit for approval	Adequate inputs/data from operators	Adequate inputs/data from operators	Availability of energy experts to carry out the studies.	ty of energy prices	Agenero	 Corporation by Government Agencies 	 Adequate regulations, codes and standards 	pandemics	 Limited impact of the COVID-19 or other 		regulations, codes and standards	Capacity to develop
Lack of cooperation by stakeholders	Tariff levels might be unaffordable by the customers.	High tariffs due to perceived country risk	Resistence from stakeholders.	Non-cooperation from utility	Resistence from stakeholders				• HIETELATICE by stancingwers	• Insufficient funds	 Insufficient Regulatory framework 		stakeholders	 Inappropriate standards
Continuous Lobbying	Development of regulatory reporting manual	Lobby for introduction of competitive procurement and government support and standard PPA	Development of regulatory reporting manual	reporting manual	Continuous engagement of stakeholders					 Stakeholders engagement 	regulations, codes and		Training	 Stakeholder consultations Awareness campaigns

	Review netroleum prices	Adequate inputs /data from	Non compliant operators	Development of regulatory
	TOATOM POOR CACOURT PARCOS	operators	TOTT COMPARENCE OPENANCES	reporting manual
Progra	Programme 2: Energy Regulation			
Outcox	ne 4: Improved uptake of rene	Outcome 4: Improved uptake of renewable energy and technological innovations	al innovations	
Budget Year 2022	Develop new regulations, codes and standards	 Capacity to develop regulations, codes and standards 	 Lack of cooperation from stakeholders 	 Stakeholder consultations
	Review existing regulations, codes and	 Funds availability 		Awareness campaigns
	Standards			
	duties and taxes on RE and clean energy appliances/products	Comprehensive justification	• Lack of fiscal space	• Training
	Undertake research studies of new technologies	Research capacity	Unimplementable projects	 Research proposals screening and evaluation
	Introduce competitive procurement of RE	 Timeous completion of the procurement framework 	 Interferance / Lack of co- operation from stakeholders 	Consultation and engagement of stakeholders
	technologies	NIERP is completed		
	License energy players	Regulatory compliance by all energy players	Interferance / Lack of co- operation from stakeholders	Consultation and engagement of stakeholders
	Increase PPP participation	Financing of projects availed Least cost expansion plan availed		
3-5 Years	Develop/Review/Enforce regulations, codes and	Capacity to develop and enforce regulations, codes	Inappropriate standardsLack of cooperation from	 Stakeholder consultations Awareness campaigns
	standards	and standards	stakeholders	Training
	Undertake Stakeholder Advisory programmes	Stakeholder buy-in	Lack of co-operation from stakeholders	Increased engagement of stakeholders.

	2022	Budget Year	Outcom	Program	2-3 Years	Budget Year 2022	Outcom	Program		
Develop an annual schedule of programmed consumer education, awareness and advisory programs in consultation with consumers Develop an awareness measurement tool	ler ory	Develop an annual schedule of programmed	Outcome 6: Improved stakeholder satisfaction	Program 3: Stakeholder Engagement & Advisory Services	Develop/review and enforce regulations, codes and standards	Develop and enforce regulations, codes and standards	Outcome 5: Increased energy efficiency	Programme 2: Energy Regulation	License energy players	Implement competitive procurement of RE technologies
 Availability of resources Buy in from consumers Willingness of consumers and stakeholders to participate 		Availability of resourcesBuy in from stakeholders	atisfaction	t & Advisory Services	Compliant stakeholders	Stakeholder buy-in	ncy		Regulatory compliance by all energy players	 Timeous completion of the procurement framework NIERP and IPP Policy is completed
 Competing schedules Covid 19 related restrictions d Low literacy level 	restrictions	Competing schedulesCovid 19 related			Litigation	Delay in promulgation of the regulations			Interferance/Lack of co- operation from stakeholders	Interferance/Lack of co- operation from stakeholders
Continued stakeholder consultation Online engagements Adherence to Covid 19 protocols Use of vernacular languages Arrange for provision of assistance to those who may have challenges	Online engagementsAdherence to Covid 19 protocols	 Continued Stakeholder consultation 			Increased stakeholder engagement.	Increased stakeholder engagement.			Consultation and engagement of stakeholders	Consultation and engagement of stakeholders

												I		
Champion for increased network coverage Data facilitation for attendees	Acquire versatile content and platforms	Acquire software and equipment for improved service delivery	Introduce social media budget	Devise and implement non-physical strategies	Protection Act		Align ZERA frameworks	and stakeholders on the Consumer Protection Act	on a c		Commission national	engagement implementation matrix	Develop stakeholder	Mediate & resolve disputes
 Cooperation from service providers. Subsidy by GOZ 	Availability of support services (Braille content producers, working budgets)	Availability of appropriate equipment and software for improved content production	Boosting capacity to increase reach on Social media posts	Availability of online platforms, resources and uptake	Cooperation from parties	Act	Knowledge of the Consumer	מכי מות פעץ ווו	Stakeholder awareness of the		Availability of resources		Availability of resources	 Cooperation from parties to the dispute Availability of enabling framework
Unstable internet.Unstable/erratic power supply	Funding and working budgets	Lack of funds, expensive licenses	Lack of funds (visa card to transact)	Online community is limited, marginalizes other stakeholders	 Potential duplication of roles 	provisions	 Failure to adhere to 	the Commission	Lack of knowledge	for contract	COVID-19 pandemic		Lack of stakeholder buy-in	Possible litigation by any of the parties against ZERA
Upgrade and connect to UPS	Implement preliminary works and rollout gradually	Prioritize the urgent and relevant software's and equipment	Have a corporate card made	Uptake of alternative platforms such as mass media for marginalized stakeholders	Commission	An MOU with the	Capacity building		Capacity building	Service .	COVID-19 pandemic	consultation	Continued stakeholder	Persuade parties to the dispute to support amicable settlement of dispute

			2-3 years			
			-3	1		
Develop an awareness measurement tool	Mediate & Resolve disputes	consultation with stakeholders Develop an annual schedule of programmed consumer education, awareness and advisory programs in consultation with consumers	e la ar	Uphold corporate image through improving stakeholder relations	Improve brand visibility in the media and digital media	Implement productivity improvement programs through submission of daily reports
Willingness of consumers and stakeholders to participate	Cooperation from parties to the dispute	Availability of resourcesBuy in from consumers	Availability of resourcesBuy in from stakeholders	Availability of stakeholders to hold stakeholder engagements periodically	 Approved digital media strategy Availability of energy topics of media interest as energy is now considered a 'tired subject'. 	 Cooperation from employees. Availability of tools of trade.
Low literacy level	Litigation	 Competing schedules Covid 19 related restrictions 	Competing schedulesCovid 19 related restrictions	 Lack of anticipated buyin from stakeholders Lack of innovation on how to engage stakeholders 	 Failure to implement digital media strategy effectively Lack of initiative and cooperation from subject experts Covid-19 restrictions 	Unstable internet.
Use of venecular languages	Persuade parties to the dispute to support amicable settlement	 Adherence to Covid 19 protocols Continued stakeholder consultation Online engagements Adherence to Covid 19 protocols 	 Continued Stakeholder consultation Online engagements 	 Be proactive in stakeholder engagements Consistency in engaging stakeholders 	Prioritise online media engagement to overcome covid-19 induced restrictions	Upgrade and connect to UPS

Uphold corporate image through improving stakeholder relations	Improve brand visibility in the media and digital media	Champion for increased network coverage Data facilitation for attendees	Acquire software and equipment for improved service delivery Acquire versatile content and platforms	Devise and implement Non- physical strategies Introduce social media budget	
Availability of stakeholders to hold stakeholder engagements periodically	 Approved digital media strategy Availability of energy topics of media interest as energy is now considered a 'tired subject'. 	Cooperation from service providers. Subsidy by GOZ	Have appropriate equipment and software for improved content production Availability of support services (Braille content producers, working budgets)	Availability of online platforms, resources and uptake Social media posts need boosting to increase reach	
 Lack of anticipated buy- in from stakeholders Lack of innovation on how to engage stakeholders 	 Failure to implement digital media strategy effectively Lack of initiative and cooperation from subject experts Covid-19 restrictions 	Unstable internet. Unstable/erratic power supply	Lack of funds, expensive licenses Funding and working budgets	Online community is limited, marginalizes other stakeholders Lack of funds (visa card to transact)	
 Be proactive in stakeholder engagements Consistency in engaging stakeholders 	Prioritise online media engagement to overcome covid-19 induced restrictions	Upgrade and connect to UPS	Prioritize the urgent and relevant software's and equipment Implement preliminary works and rollout gradually	Uptake of alternative platforms such as mass media for marginalized stakeholders Have a corporate card made	 Arrange for provision of assistance to those who may have challenges

SECTION B: PERFORMANCE FRAMEWORK FOR THE MDA

7. Programme Performance Framework

17a. Outcome Performance Framework

	ω													·		
T = Target;	Improved stakeholder satisfaction	chicicity	Increased energy	technological innovations	renewable energy and	Improved uptake of			energy prices	Enhanced cost						
	Stakeholder satisfaction index	Compliance of products to standards	Compliance of service providers to standards	Evaluate biomass potential	Compliance of RE products to standards	Compliance of service providers to standards	Incentived fuel prices processed	ZETDC monthly indexation tariff processed	ZETDC tariff with incentives processed	IPP incentivised tariffs processed	Reduction in accident rate	Electricity-products compliance to standards	Electricity Distribution Infrastructure compliance to Codes	Electricity Transmission Infrastructure compliance to Codes	Electricity Generation Plant compliance to Codes	Compliance to standards (%) Electricity
ALV = Allowable Variance	%	%	%	Number	%	%	%	%	%	%	%	%	%	%	%	(%) Electricity
nce	2016	2021	2021	2019	2021	2021	2019	2019	2019	2019	2021	2021	2021	2021	2021	
	31%	%08	100%	New	75%	100%	100%	100%	100%	100%	0%	t	64%	85%	60%	
	60%	100%	100%	ь	100%	100%	100%	100%	100%	100%	10%	100%	75%	90%	70%	
	±5%	±10%	±10%	0	±10%	±10%	0%	0%	0%	0%	±5%	±10%	±10%	±10%	±10%	
	65%	100%	100%	1	100%	100%	100%	100%	100%	100%	10%	100%	75%	90%	75%	
	±5%	±10%	±10%	0	±10%	±10%	0%	0%	0%	0%	±5%	±10%	±10%	±10%	±10%	
	75%	100%	100%	0	100%	100%	100%	100%	100%	100%	10%	100%	80%	90%	80%	
	±5%	±10%	±10%	0	±10%	±10%	0%	0%	0%	0%	±5%	±10%	±10%	±10%	±10%	
	80%	100%	100%	0	100%	100%	100%	100%	100%	100%	10%	100%	85%	90%	80%	
	±5%	±10%	±10%	0	±10%	±10%	0%	0%	0%	0%	±5%	±10%	±10%	±10%	±10%	

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18. Outputs Performance Framework

					Pr	Previous Year		Current Year	Year			Targets	ts		
No. &		л vear	Baseline	ine		2021		2022	N	2023	ယ	2024	+	2025	O.
Prog.	Outputs	target	Value (\$m)	Year	н	A	AV	H	ALV	1	ALV	н	ALV	H	ATA
Programme	Programme 1: Policy & Adminisitration	ation													
OUC 1:Imp	OUC 1:Improved institutional capacity	acity													
OP 1.1	Compliance reports	753	150	2020	150	140	-10	150	0	150	0	150	0	150	0
OP 1.2	Business processes monitored	nitored													
	SAP Project	100%	35%	2021	100%	35%	-65%	-65% 100%	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	implemented	in 2022													
	Systems uptimes achieved	99.5%	99.56%	2021	99.5%	99.56%	+0.06	99.5%	5%	99.5%	5%	99.5%	5%	99.5%	5%
	Records processed	100%	75%	2021	100%	75%	-25%	100%	10%	100%	10%	100%	10%	100%	10%

No. St					U	Previous Veer	Veer	Carre	Current Veer			7	emake		
Prog.	Outputs	5 year	Baseline	ine		2021		2	2022	N	2023		N	2024	2024 2025
Code		rarget	Value	Year	7	>	AV	H	ALV	-7	ALV	-		ALV	TV T
Programme 2:	2: Energy Regulation														-
OUC 2: Inc	OUC 2: Increased regulatory compliance	liance													
OP 2.1	Percentage of complete applications processed within set time frames	4390	100%	2021	100	0%	0%	100	0%	100	0%	100	0	0 %	
OP 2.2	Regulations/Codes & Standards developed (3Pet +6Elect)	10	ø	2021	9	9	0	9	0	0	0	U)		0	O
OP 2.3	Inspections conducted	P.													
	Petroleum	10150	450	2019	1600	1605	4	1850	185	2000	±200	2200		±220	±220 2500
	Electricity Infrastructre	202	35	2021	37	31	# 5	38	±5	40	#	42		5	±5 45
	Electricity Accidents Investigations	100% of fatal	100%	2021	100%	0	0	100%	0	100%	0	100%		0	0 100%
OP 2.4	Articles published														
	Petroleum	20	4	2020	4	4	0	4	±1	4	±1	4		<u>#</u>	±1 4
	Electricity	20	4	2021	4	4	0	4	±	4	土	4		±1	±1 4
OP 2.5	Trainings Conducted														
	Petroleum	2362	450	2019	450	462	±12	450	±45	450	±45	500		±50	±50 500
OUC 3 : En	OUC 3 : Enhanced cost reflectivity of energy prices	of energy	prices										- 1		
OP 2.6	Energy tariffs processed within timeframes [%]	100%	100%	2019	100 %	100 %	0%	100 %	0%	100 %	0%	100		0%	0% 100
OUC 4 : Im	OUC 4: Improved uptake of renewable energy and technological innovations	vable energ	y and techn	ological i	nnovat	ions									
OP 2.7	Demo projects completed- Solarisation of rural health centres	ω	2	2019	2	ь	ь	ь	ъ	Ъ	0	ь		0	0 1
													Ļ		

No.					Pro	Previous Year	ear	Curre	Current Year			Tar	Targets		
Prog.	Outputs	5 year	Baseline	ine		2021		20	2022	20	2023	20	2024	20	2025
Code		target	Value	Year	T	A	AV	T	ALV	Ť	ALV	T	ALV	T	ALV
	Competitive														
OP2.8	procurement- provide framework for	н	New	New	0	0	0	Н	0	0	0	0	0	0	0
	licensing														
	Evaluate biomass potential for scale up	1	New	New	0	0	0	1	0	0	0	0	0	0	0
	RE products inspections by retailer	No	64	2021	60	64	±10%	240	±10%	100	±10%	100	±10%	100	±10%
OP 2.9	RE Services inspections	No	36	2021	60	36	±10%	60	±10%	60	±10%	60	±10%	60	±10%
	SWH Compliance Inspections	No	0	2021	0	0	0	60	±10%	60	±10%	60	±10%	60	±10%
	RE Training conducted- SWH	2	0	2021	0	0	0	Ω	0	0	0	0	0	0	0
OUC 5 : Ir	OUC 5 : Increased energy efficiency	y													
OP 2.10	Registering of eligible ESCOs	100%	New	2022	New	0	0	100%	0	100%	0	100%	0	100%	0
	Lighting products inspections by retailer	No	1035	2021	1800	1035	±10%	9000	±10%	9000	±10%	9000	±10%	9000	±10%
	Demo projects completed- LED lighting demo projects, EV Charging stations	20	ω	2021	4	ω		ū	1-2	U	0		0	5	0
	Research projects completed	14	1	2021	₽	1	0	5	ш	ω	ь	ω	₽	ω	Þ
	EE Training conducted CEM, CMVP and CEA each	2	0	2021	0	0	0	ы	0	н	0	н	0	0	0

No. &					Pre	Previous Year	ar	Current Year	t Year			Ta	Targets		
Prog.	Outputs	o year	basenne	ше		2021		2022	22	20	2023	20	2024	20	2025
Code		rarget	Value	Year	7	A	AV	1	ALV	7	ALV	H	ALV	H	ALV
	Programme 3: Stakeholder Engagement and Advisory Services	agement a	nd Advisor	y Service	ŭ										
	OUC 6 : Improved stakeholder satisfaction	satisfaction													
OP 3.1	Stakeholder Engagements Survey conducted	4	1	2016	<u>, , , , , , , , , , , , , , , , , , , </u>	0	0	_	0	-	0	н	0	<u>-</u>	0
0P 3.2	Stakeholder engagements and advisory campaigns conducted	180	23	2018	27	36	ß	32	ß	31	#5	50	5	50	#5
0P 3.3	Consumer education, awareness and advisory campaigns conducted	165	23	2018	31	27	t5	31	t5	31	±2	40	±5	40	5
OP 3.4	Signage/branding completed	7	1	2019	1	1	0	1	1	ω	-1	-	± 1	ь	0
OP 3.5	Service delivery Innovations done (Stakeholder Engagement & Advisory Services)	15	n/a	n/a	မ	2	0	n/a	n/a	-	0	1	0		0
OP 3.6	Percentage Resolution of Public Complaints	90	94	2019	82	86.99	84	n/a	#5	86	±5	88	±5	90	±5

T = Target A = Actual AV = Actual Variance

ALV = Allowable Variance

19. Programme Budget

		Regulation	Programme 2: Energy	Total Programme Budget														on	1: Policy & Administrati	Programme	Programme
		Enforcement	Sub-Prog 1. Compliance and	nme Budget	Quality Assurance	Sub-Prog 9:	Sub-Prog 8: Internal Audit			Sub-Prog 7: PMU	Sub-Prog 6: ICT.	Sub-Prog 5: M & E	Sub-Prog 4: Legal	Sub-Prog 3: Enterprise Risk		& Admin.	Sub-Prog 2: Finance		Human Resources	Sub-Prog 1:	Sub-Programme
Technical/compliance inspections conducted (ZWL\$)	Regulations/Codes & Standards developed (ZWL\$)	Petroleum/Power Generation Licences issued	Compliance and Enforcement (ZWL\$)	(ZWL\$)	QMS Management reviews conducted (ZWL\$)	QMS Internal Audits done	Audit engagements completed (ZWL\$)	Assets Disposed (ZWL\$)	Obsolete and Redundant	Goods and Services Procured (ZWL\$)	Business processes (ZWL\$)	M& Reports	Legal compliance reports	Corporate Risk Register reviewed	Expenses managed (ZWL\$)	Cashflows generated (ZWL\$)	Approved budget (ZWL\$)	Participants in wellness activities	Training Programmes conducted (ZWL\$)	Vacancies filled (ZWL\$)	Programme Outputs
173.8m	20m	Staff Costs	158.1m	1.094b	1.8m	Staff Costs	1m		1	96m	98.6m	Staff Costs	Staff Costs	Staff Costs	1.012b	2.394b	1.568b	Staff Costs	39.9m	1	Budget Last Yr
326.9m	0.5m	Staff Costs	318m	1.521b	10.8m	Staff Costs	50m		1,3m	604m	127.4m	Staff Costs	Staff Costs	Staff Costs	1.996b	3.191b	3.294b	Statt Costs	126.2m	23.34m	Budget Current Yr
425m	0.85m	Staff Costs	413m	1.977ь	14.04m	Staff Costs	55m		1,6m	755m	171.9m	Staff Costs	Staff Costs	Staff Costs	2.595b	4.128b	4.282b	Statt Costs	138.82m	25.674m	Budget Year 1
552m	1.3m	Staff Costs	537m	2.570b	17.55m	Staff Costs	60m		1,1m	944m	240.8m	Staff Costs	Staff Costs	Staff Costs	3.374b	5.393b	5.567b	Stall Costs	157m	26.96m	Budget Year 2
719m	1.75m	Staff Costs	699m	3.341b	21.94m	Staff Costs	65m		0,8m	1,2b	349.14m	Staff Costs	Staff Costs	Staff Costs	4.386b	7.011b	7.237b	Stall Costs	168m	25.61m	Budget Year 3

TOTAL MDA BUDGET	Total Progra		Services	& Advisory	3 Stakeholder engagement	Total Progra								
BUDGET	Total Programme Budget	Resolution /Mediation	Sub-Prog 2: Awareness/Service Delivery		Communication	Total Programme Budget	Sub-Prog 4: Energy Efficiency	Sub-Prog 3. Renewable Energy		Energy Pricing	Sub-Prog 2.			
		(ZWL\$)	Stakeholder engagements conducted (ZWL\$)	Online media costs	Engagements conducted (workshops, exhibitions, energy sector updates, responses to correspondence etc) (ZWL\$)		Regulations, codes and standards developed, Inspections, Training, Demo projects, Publicity and awareness conducted (ZWL\$)	Regulations, codes and standards developed, Inspections, Training, Demo	Fuel price reviewed	ZETDC tariff reviewed	IPP tariffs reviewed	Petroleum Operators trained (ZWL\$)	Petroleum Articles published (ZWL\$)	Petroleum Presentations made (ZWL\$)
1.567b	115m		84.7m		30.4m	359m	1.2m		Staff Costs	Staff Costs	Staff Costs		0,5m	5m
2.507ь	317.2m	5.6m	222.6m	1.2m	87.8m	669.3m	2.78m	8.7m	Staff Costs	Staff Costs	Staff Costs	3.9m	2,5m	6.5m
3.259b	411.7m	7.3m	289m	1.4m	114m	870m	4.12 m	9.3m	Staff Costs	Staff Costs	Staff Costs	4.2m	2,9m	7.5m
4.236b	535.1m	9.5m	376m	1.6m	148m	1.131b	7.9m	11.2m	Staff Costs	Staff Costs	Staff Costs	5.8m	3.0m	8m
5.508b	696.6m	12.8m	489m	1.8m	193m	1.470b	9.2m	15m	Staff Costs	Staff Costs	Staff Costs	6.79m	3,9m	8.5m

20. Human Resources for the Strategic Period

	1 - 1 - 1 - 1				2000	
	4	သ	2	рш.		No
Total	Grade 7-13	Grade 6	Grade 4-5	Grade 1-3		Ca
	Operational and Support staff	Supervisory Management	Middle Management	Top Management		Category
55	25	12	9	9	Establishment In post Required	Programme 1: Policy & Administration
31	14	10	8	വ	In post	Programme 1: y & Administra
24	11	2	7	4	Required	ation
55	13	12	19	11	Establishment	Progr Energy
26	7	9	8	2	In Post	Programme 2: nergy Regulation
29	6	ω	11	9	Required	on :
13	2	СЛ	СЛ	Ľ	Establishment	Programme 3: Stakeholder Engagement & Advisory Services
6	ω	Н	2	0	In Post	Programme 3: holder Engageme Advisory Services
7		4	ω	1	Required	ment &

21. Other Resources

Materials, Equipment and ICTs

Materials/Equ	2021		2022		2023	
ipment/ICT	Quantity	Cost	Quantity	Cost	Quantity	Cost
Motor Vehicle	22	156,000,000	21	296,430,000	8	216,000,000
Laptops	57	10,545,000	15	20,250,000	12	24,300,000
Cellphones	40	2,350,000	20	5,049,500	17	3,825,000
Inads	28	6,366,000	11	10,491,000	8	16,200,000
Furniture	26 chairs	3,785,000	17 chairs	17,203,700	20 chairs	15,000,000
	12 desks		15 desks		4 desks	
	16 Filling cabinets		7 filling cabinets 5 fridges		17 filing cabinets 3 fridges	
IT Equipment	14 printers	46,073,000	5 Printers	4,800,000	3	20,000,000
ŀ	IT systems &		IT Systems &			
	Hardware		Hardware			

II. Space Requirements

Location	20	2021	20	2022	20	2023
	Quantity (m ²)	Cost	Quantity (m ²)	Cost	Quantity (m ²)	Cost
Head Office	5569m ²	1,000,000,000	5569m ²	1,250,000,000	5569m ²	250,000,000
(Mt Pleasant)				3		
Harare (Century Towers)	1929.22m²	296,646,630	1286.15m²	296,645,092	1286.15m²	385,638,620
Athansia Court	0	0	751.72m ²	350,000	751.72m²	455,000
Bulawayo	296m²	115,362	296m²	173,043	296 m²	259,564
Mutare	141.22m ²	1,500,000	141.22m²	2,250,000	141.22 m ²	3,375,000
Masvingo	n/a	n/a	$500 \mathrm{m}^2$	2,160,000	500 m ²	2,750,000

LIST OF ATTENDEES

9. Dr. D. Madzikanda Board Chairperson 10. Eng. F. Mavhiya Vice Chairperson Bhiza	Dr. D. Madzikanda		Principal Energy Development Officer 8. G. Ringisai (PEDO – Petroleum)	7. T. Muvirimi D/Director M&E	6. P. Rugube A/Director Power	5. V. Kamtepfa A/Director Gender	4. Misheck Chatsama M & E Officer	3. Noah Mhlanga M & E Officer	2. Benson Munyaradzi Chief Director	1. Hon. Magna Mudyiwa Deputy Minister	NAME DESI	
	person	irperson	inergy int Officer etroleum)	· M&E	Power	Gender	cer	cer	tor	nister	DESIGNATION	
	ZERA	Zimbabwe Energy Regulatory Authority (ZERA)	MoEPD	MoEPD	MoEPD	MoEPD	MoEPD	MoEPD	MoEPD	Ministry of Energy & Power Development (MoEPD)	ORGANIZATION	
	1	1	0773999660	0714227548/ 0712878013	0712564791	0775216102	0772114879	0775007912	0712880633 0774644514		CONTACT NO	
	Mavhiya.farai@gmail.com	dmadzikanda@zera.co.zw	georgeringie@gmail.com	tafamuv@gmail.com	rugubep@gmail.com	vkamtepfa@gmail.com	mishchats@gmail.com	noahzmhlanga@gmail.com	Bensonmunyaradzi@gmail.com	magnamudyiwa@yahoo.com	EMAIL	

NAME	DESIGNATION	ORGANIZATION	CONTACT NO	EWAIL
12. M. Kambarani	Board Member	ZERA	-	mkambarami@zera.co.zw
13. Dr. S. Ziuku	Board Member	ZERA	1	sziuku@zera.co.zw
14. S. Rufu	Board Member	ZERA	1.	srufu@zera.co.zw
15. G. Chikwava	Board Member	ZERA	1	gchikwaya@zera.co.zw
16. T. Madzivire	Board Member	ZERA	,	tmadzivire@zera.co.zw
17. Edington T. Mazambani	Chief Executive Officer	ZERA	1	ceopa@zera.co.zw
18. Misheck Siyakashana	Technical Services Director	ZERA	0772266479	msiyakatshana@zera.co.zw
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